A3. On what should health policies focus in order for countries to achieve UHC?

In advocacy for UHC, it is important to understand what UHC means and the types of public policy choices it should entail. Module 1 in this section provides an overview of the content of UHC and is a good source for identifying the types of policies it should include. This module provides some ideas for advocates on aspects of UHC policies they should monitor to link public policy in general with public policy for UHC.

UHC means that all individuals and communities receive the health services that they need without suffering financial hardship. It includes the full spectrum of essential, quality health services, from health promotion to prevention, treatment, rehabilitation, and palliative care (13).

A strong health system is necessary to achieve effective, high-quality coverage:

- Health systems and their strengthening are seen as the foundational set of policies, institutions, actions, approaches and tools, required to achieve the goals of UHC and the SDGs (34).

According to the WHO factsheet (13), UHC-related policies refer to actions linked to health systems strengthening that include:

- coverage;
- elimination of out-of-pocket expenses such as user fees;
- health promotion;
- disease prevention, treatment and rehabilitation;
- palliative care; and
- improvements in the quality of care.

By understanding what UHC is **not**, the types of policies necessary to achieve it can be identified in more detail.

Box 1 summarizes in the words of WHO (13) what does not constitute UHC.
What UHC is not

There are many things that are not included in the scope of UHC:

- UHC does not mean free coverage for all possible health interventions, regardless of the cost, as no country can provide all services free of charge on a sustainable basis.
- UHC is not just about health financing. It encompasses all components of the health system: health service delivery systems, the health workforce, health facilities and communications networks, health technologies, information systems, quality assurance mechanisms, and governance and legislation.
- UHC is not only about ensuring a minimum package of health services, but also about ensuring a progressive expansion of coverage of health services and financial protection as more resources become available.
- UHC is not only about individual treatment services, but also includes population-based services such as public health campaigns, adding fluoride to water, controlling mosquito breeding grounds, and so on.
- UHC is comprised of much more than just health; taking steps towards UHC means steps towards equity, development priorities, and social inclusion and cohesion.

A few elements that might useful to consider with regard to UHC policy budgets are:

- Progressive extension of coverage and financial protection according to the availability of resources: thus, as more sources of public financing become available, coverage should be extended.
- Policies should include individual treatment; however, broader policies such as health campaigns and malaria prevention help prevent disease.
- Policies should go beyond health and health care per se.

WHO provides guidelines for monitoring and measuring UHC and, in collaboration with the World Bank, has published a framework for tracking progress towards UHC, with global UHC monitoring reports released biannually. The two main indicators in the framework are:

- the proportion of the population that can access essential, high-quality health services; and
- the proportion of the population that spends a large amount of household income on health.

The framework cites WHO’s 16 essential health services as indicators of equity and coverage, which are a good start for tracking advances towards UHC. They are also a good start for analysing public policies and budgets related to UHC:

Reproductive, maternal, newborn and child health:
family planning
antenatal and delivery care
full child immunization
health-seeking behaviour for pneumonia.

Infectious diseases:
tuberculosis treatment
HIV antiretroviral treatment
hepatitis treatment
use of insecticide-treated bed nets for malaria prevention
adequate sanitation.

Noncommunicable diseases:
prevention and treatment of raised blood pressure
prevention and treatment of raised blood glucose
cervical cancer screening
tobacco (non-) smoking.

Service capacity and access:
basic hospital access
health worker density
access to essential medicines
health security: compliance with the International Health Regulations (2005).

For more information on the types of policies related to UHC, refer to module 1 in this section.